Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

CONFIDENTIAL

PAGE 01 USUN N 00788 01 OF 02 170338Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----------170358Z 073171 /14
O R 170259Z MAR 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2795
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMCONSUL CAPETOWN

C O N F I D E N T I A L SECTION 1 OF 2 USUN 0788

EXDIS

CAPETOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PFOR, UNSC, US, SF, WA
SUBJECT: SECURITY COUNCIL: SOUTH AFRICA

1. AT CANADIAN INVITATION, WESTERN MEMBERS OF SECURITY COUNCIL (US, UK, FRANCE, FRG, CANADA) MET AT LUNCH, MARCH 16 TO DISCUSS STRATEGY FOR UPCOMING SC DEBATE ON SOUTH AFRICA. THERE WAS GENERAL AGREEMENT THAT A SECURITY COUNCIL DECLARATION ON SOUTHERN AFRICA WAS A NOVEL AND USEFUL CHANGE FROM RHETORICAL RESOLUTIONS OF PAST. RICHARD (UK), HOWEVER, EXPRESSED DOUBT THAT A DECLARATION COULD BE DRAFTED AND AGREED UPON IN THE SHORT TIME AVAILABLE FOR PROPOSED SC MEETING.

2. US EMPHASIZED, AND OTHERS AGREED, THAT DECLARATION OF PRINCIPLES WAS BASIS FOR ACTION AND WOULD BE REJECTED BY AFRICANS IF THEY THOUGHT IT A SUBSTITUTE FOR ACTION. THERE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 00788 01 OF 02 170338Z

WAS NO AGREEMENT ON ACTION ITEMS, ALTHOUGH A NUMBER WERE DISCUSSED. (SEE PARAGRAPH 4 BELOW.)

3. IT WAS AGREED FOLLOWING LENGTHY DISCUSSION THAT AT BREAKFAST AMBASSADOR YOUNG IS HOSTING MARCH 17, APPEAL WOULD BE MADE BY WESTERN MEMBERS TO OTHERS PRESENT (TANZANIA, NIGERIA, ZAMBIA, BENIN, MAURITIUS, LIBYA,

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

AND INDIA) TO ABBREVIATE SOUTH AFRICA DEBATE TO TIMEFRAME
MARCH 21-23 TO ALLOW TIME FOR DISCUSSIONS ON SC ACTION.
IN ADDITION TO THIS CONSIDERATION, AMBASSADOR YOUNG WOULD
STATE FRANKLY THAT WHILE USG POLICY HAS NOT YET BEEN
FORMALLY ESTABLISHED, WE EXPECT IT TO BE WITHIN NEXT MONTH
AND THAT, PRIOR TO RESUMPTION OF SC DEBATE ON SOUTH AFRICA,
WEST WOULD SHOW ITS GOOD FAITH BY WORKING ON A SOLEMN
DECLARATION OF PRINCIPLES AND BY MAKING CONCERTED REPRESENTA-
TIONS TO SOUTH AFRICA CONCERNING NAMIBIA.

4. SHOULD THAT TACTIC FAIL, WEST WOULD BE PREPARED TO
MOVE ALONG ON DRAFTING OF A DECLARATION AT THIS TIME,
POINTING OUT TO AFRICANS, HOWEVER, THAT WE ARE NOT PREPARED
TO ACCEPT UNENFORCEABLE INFLAMMATORY RESOLUTIONS. FURTHER,
WE MIGHT INDICATE TO AFRICANS THAT WESTERN MEMBERS ARE
PREPARED TO MAKE DEMARCHE TO SOUTH AFRICANS URGING A
SOLUTION ON NAMIBIA ALONG LINES OF SC RES 385. ANOTHER PART
OF PACKAGE WOULD BE EXPANSION OF RHODESIAN SANCTIONS AT
MARCH 18 SC DEBATE. US MIGHT INDICATE THAT IT WOULD BE
PREPARED TO ATTEND AND POSSIBLY CONTRIBUTE TO MAPUTO
CONFERENCE. (UK IS VIGOROUSLY OPPOSED AND IS LOBBYING
CANADIANS NOT TO ATTEND.) FRANCE SUGGESTED THAT ANOTHER
ELEMENT WHICH COULD BE OFFERED WOULD BE FOR WESTERN MEMBERS
TO MAKE DECLARATION INDEPENDENT OF SC CONCERNING WILLING-
NESS TO OBSERVE ARMS EMBARGO AGAINST SOUTH AFRICA, SHOULD
DEMARCHE FAIL. (THIS WAS OBVIOUSLY FRENCH EFFORT TO AVOID
A MANDATORY ARMS EMBARGO AND IT IS UNCLEAR WHETHER IN THESE
CIRCUMSTANCES THEY WOULD MAKE THEIR EMBARGO COMPREHENSIVE.
IN FACT, FRENCH MISSOFF LATER SAID PRIVATELY THAT FRANCE WISHED
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 00788 01 OF 02 170338Z

TO EXCLUDE AT VERY LEAST PROHIBITION OF NAVAL DELIVERIES ALREADY
CONTRACTED FOR.) WESTERN MEMBERS ALSO WOULD NOTE THAT THEY WOULD
MAKE APPROACH TO SOUTH AFRICA ON NAMIBIA PRIOR TO MAPUTO
CONFERENCE. RICHARD (UK) SUGGESTED THAT SOME WAY BE FOUND
TO DISTINGUISH PROPOSED NAMIBIA DEMARCHE FROM NUMEROUS
PREVIOUS EFFORTS. THOUGHT MIGHT BE GIVEN TO PERM REPS FROM
NEW YORK FLYING TO CAPETOWN FOR DEMARCHE TO DRAMATIZE ITS
NATURE. DISCUSSION OF WHAT MIGHT BE DONE ON APARTHEID
WAS LIMITED TO BRITISH STATEMENT OF CONTINUED RESERVATIONS
ON SWEDISH PROPOSAL.

5. DURING COURSE OF DISCUSSION, VON WECHMAR (FRG) RELATED
THAT INDIAN PERM REP JAIPAL HAD PROPOSED THAT AN "INTER-
NATIONAL TRUST" OF UN MEMBERS SHOULD BE MANDATED BY SC TO
TAKE RESPONSIBILITY FOR TEMPORARY ADMINISTRATION AND,
OVER PERIOD OF TWO TO THREE YEARS, TRANSFORMATION OF
NAMIBIA TO INDEPENDENCE. WESTERN SECURITY COUNCIL MEMBERS
WOULD BE PART OF "TRUST" AND COULD CONSTITUTE A CONTACT
GROUP. THE CHAIRMAN COULD BE SOMEONE LIKE SWEDEN. JAIPAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

HAD ACKNOWLEDGED THAT THE HARRIMAN DRAFT RESOLUTIONS MAKE
SUCH AN INITIATIVE VERY DIFFICULT AND, AT PRC-HOSTED LUNCHEON
MARCH 15 FOR NON-PERMANENT SC MEMBERS, RAMPHUL (MAURITIUS)
AND KIKHIA (LIBYA) REPORTEDLY AGREED.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 USUN N 00788 02 OF 02 170343Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----------170358Z 073236 /14
O R 170259Z MAR 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 2796
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY PRETORIA
AMCONSUL CAPETOWN

C O N F I D E N T I A L SECTION 2 OF 2 USUN 0788

EXDIS

CAPETOWN FOR EMBASSY

6. FRANCE AND UK EXPRESSED CONCERN OVER TITLE OF AGENDA
ITEM FOR NEXT WEEK'S DEBATE, PREFERRING ITS CHANGE TO
"LETTER FROM CHAIRMAN OF AFRICAN GROUP...CONCERNING 'QUESTION
OF SOUTH AFRICA'".

7. IN DISCUSSION OF TIMING OF SOUTHERN AFRICAN DEBATE,
AMBASSADOR YOUNG SUGGESTED THAT BENIN MATTER MIGHT BE
HANDLED MARCH 24-25 AND MIDDLE EAST MARCH 28-29. HE SET
FORTH VIEW THAT IT WOULD BE MORE DESIRABLE TO HAVE THE DEBATE
SEPARATED BY AS MUCH TIME AS POSSIBLE FROM ISRAELI ELECTIONS;
FURTHER, TELESCOPING THE DEBATE INTO SHORT PERIOR PRIOR
TO SYG'S DEPARTURE FOR CYPRUS TALKS IN VIENNA WOULD REDUCE
POSSIBILITY OF LONG, UNHELPFUL DEBATE. RICHARD AND BARTON
(CANADA) SAID THAT EGYPTIAN PERM REP MEGUID EXPRESSED HIS
PREFERENCE FOR MIDDLE EAST TO BE HANDLED DURING MARCH.

8. WESTERN MISSION STAFF MEMBERS ARE TO MEET AT END OF
CONFIDENTIAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

MARCH 16 TO DISCUSS ELEMENTS FOR DECLARATION OF PRINCIPLES.
THE AIM IS TO WORK OUT THE IDEAS JOINTLY.

9. FRANCE, FRG, AND CANADA ARE TO COMMENT TO US MARCH 21
CONCERNING FIVE-POWER APPROACH ON NAMIBIA (STATE 57868,
NOTAL). THE DELAY RESULTS FROM THE ABSENCE OF GERMAN
FOREIGN MINISTER FROM BONN.

10. WE HAVE JUST LEARNED THAT AT MEETING OF "NON-ALIGNED"
AND OTHERS EARLIER MARCH 16, BENIN, LIBYA, MAURITIUS,
PANAMA, ROMANIA, AND PAKISTAN AGREED TO CO-SPONSOR ALL
FOUR HARRIMAN DRAFTS. INDIA HAS AGREED TO AD REFERENDUM,
AND VENEZUELA REPORTEDLY CAN CO-SPONSOR TWO OF THEM. IN A
SEPARATE CONVERSATION, SOUTH AFRICANS HAVE TOLD US THAT THEY
DO NOT INTEND TO PARTICIPATE IN NEXT WEEK'S DEBATE.
YOUNG

CONFIDENTIAL

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEBATES, REPORTS, AGREEMENTS, FOREIGN POLICY POSITION, UNSC RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 17-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977USUNN00788
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770091-0306
Format: TEL
From: USUN NEW YORK
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770348/aaaabpov.tel
Line Count: 191
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: bc027db6-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 30-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3072839
Secure: OPEN
Status: NATIVE
Subject: SECURITY COUNCIL: SOUTH AFRICA
TAGS: PFOR, US, SF, WA, UNSC
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/bc027db6-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009